

1 Title: Encouraging the Administrator of the Environmental Protection Agency to maintain and  
2 strengthen requirements under the Clean Water Act and reverse ongoing administrative actions  
3 to weaken the Clean Water Act and protections for waters of the United States.  
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6 Whereas access to clean water is a fundamental human right;

7 Whereas the Federal Water Pollution Control Act (62 Stat. 1155, chapter 758) was enacted into  
8 law in 1948;

9 Whereas the Federal Water Pollution Control Act Amendments of 1972 (Public Law 92–500; 86  
10 Stat. 816) were enacted with bipartisan support and significantly reorganized and expanded  
11 the Federal Water Pollution Control Act (33 U.S.C. 1251 et seq.) (commonly known as and  
12 hereinafter referred to in this preamble as the “Clean Water Act”);

13 Whereas the Clean Water Act is one of the most important laws of the United States and the  
14 principal safeguard of the United States against unregulated pollution or destruction of  
15 surface waters of the United States;

16 Whereas the objective of the Clean Water Act is to “restore and maintain the chemical, physical,  
17 and biological integrity of the Nation’s waters”;

18 Whereas the Clean Water Act declared national goals of eliminating the discharge of pollutants  
19 into the waters of the United States by 1985 and, wherever attainable, ensuring that waters  
20 were fishable and swimmable by 1983;

21 Whereas the Clean Water Act provides strong and comprehensive requirements for the control of  
22 pollutants in the waters of the United States;

23 Whereas the Clean Water Act authorizes Federal financial assistance for building and upgrading  
24 municipal sewage treatment plants and other types of water quality improvements projects;

25 Whereas rivers, streams, lakes, ponds, wetlands, and other waters have enormous public health,  
26 community welfare, economic, and ecological importance to the United States, considering  
27 that—

28 (1) 1 in 3 individuals in the United States receive drinking water from  
29 systems that draw supply from headwater, intermittent, or ephemeral  
30 streams;

31 (2) according to a report of the Environmental Protection Agency,  
32 streams provide the majority of water to most rivers and “transport  
33 sediment, wood, organic matter, nutrients, chemical contaminants, and  
34 many of the organisms found in rivers”;

35 (3) chemical, physical, and biological processes in streams can convert  
36 nitrogen and other nutrients, preventing nitrogen and other nutrients from  
37 causing downstream harm;

38 (4) wetlands prevent and minimize flooding by storing as much as  
39 between 1,000,000 and 1,500,000 gallons of water for each acre of  
40 wetland;

1 (5) wetlands and other waters in the flood plains of rivers and streams  
2 help prevent pollution from reaching downstream waters;

3 (6)  $\frac{3}{4}$  of fish harvested commercially depend on wetlands;

4 (7) the Centers for Disease Control and Prevention reported that “about  
5 91 million people over the age of 16 swim in oceans, lakes, and rivers  
6 each year in the United States”;

7 (8) approximately 37 percent of water withdrawals, or 118,000,000,000  
8 gallons of water withdrawals per day, are used for irrigation, and 52  
9 percent of water withdrawals are taken from surface waters;

10 (9) a recent study estimated that wetlands around the world provide  
11 ecosystem services like flood prevention and pollution filtration worth  
12 more than \$47,000,000,000,000 per year;

13 (10) fishing and other water sports contribute \$175,000,000,000  
14 annually to the economy of the United States and support more than  
15 1,500,000 jobs;

16 (11) companies often need clean water in their industrial processes or as  
17 a component of their end product, such as craft beer brewers that depend  
18 on a reliable source of clean water, and add approximately  
19 \$76,000,000,000 annually to the economy of the United States, and  
20 support more than 500,000 jobs;

21 (12) according to 1 study, the ecological restoration economy, which  
22 includes mitigation for harms to waters due to discharges of dredged or fill  
23 material, “directly employs 126,000 workers and generates \$9.5 billion in  
24 economic output” per year, which “supports an additional 95,000 jobs and  
25 \$15 billion in economic output through indirect (business-to-business)  
26 linkages and increased household spending”;

27 (13) more than 318,000,000 individuals visited national parks in the  
28 United States in 2018 to engage in recreation and be inspired by  
29 thundering waterfalls, streaming geysers, desert springs, ocean beaches,  
30 and jeweled lakes, generating \$40,000,000,000 for the economy of the  
31 United States and more than 330,000 private sector jobs;

32 (14) the Environmental Protection Agency reports that the Great Lakes  
33 contain “84% of North America’s surface fresh water” and “about 21% of  
34 the world’s supply of surface fresh water”;

35 (15) restoring and protecting the Great Lakes and their tributaries also  
36 protects the \$6,000,000,000,000 regional economy of the Great Lakes and  
37 the 1,500,000 jobs and \$62,000,000,000 in wages directly connected to the  
38 Great Lakes; and

39 (16) the Great Lakes and their tributaries facilitate nearly  
40 \$16,000,000,000 in annual spending by residents and the 37,000,000  
41 hunters, anglers, bird watchers, and other tourists who visit the region for  
42 recreation;

1 Whereas water pollution and the loss of water resources can cause catastrophic harm to the  
2 health and economic strength of communities, evidenced by the fact that—

3 (1) in 2014, a harmful algal bloom in western Lake Erie prompted a 3-  
4 day shutdown of the drinking water supply of Toledo, Ohio, affecting  
5 approximately 500,000 individuals;

6 (2) a spill of a toxic chemical into the Elk River in Charleston, West  
7 Virginia, caused a cutoff of drinking water for approximately 300,000  
8 individuals for several days;

9 (3) outbreaks of blue-green algae and red tide in Florida have caused  
10 widespread harm to businesses and have killed a substantial number of  
11 aquatic animals over multiple years, with the effects of the outbreaks in  
12 2018 being particular severe;

13 (4) in 2008, the coal ash waste pit of the Tennessee Valley Authority  
14 near Kingston, Tennessee, experienced a mammoth structural failure and  
15 released more than 1,000,000,000 tons of waste into the Emory and Clinch  
16 Rivers, and a 2019 analysis found that similar pits around the country  
17 routinely leak and contaminate nearby groundwater and surface waters;

18 (5) beaches in multiple States, including Mississippi, New Jersey,  
19 Washington, and New York, were forced to close due to outbreaks of  
20 algae that are commonly fueled by nitrogen and phosphorus pollution;

21 (6) intense flooding is occurring in places like Houston, Texas, where  
22 wetland destruction is believed to be contributing to the severity of the  
23 flooding; and

24 (7) many areas of the United States are expected to experience  
25 worsened drought conditions with climate change, making the  
26 preservation of water resources more critical;

27 Whereas the Clean Water Act dramatically slowed the rate of wetlands loss in the United States  
28 from more 500,000 acres annually in the 1950s to approximately 80,000 acres annually in  
29 the late 1990s;

30 Whereas the quality of numerous water bodies has substantially improved since the adoption of  
31 the Clean Water Act, including the Charles River in Massachusetts, the Chesapeake Bay,  
32 and the Great Lakes;

33 Whereas, despite the improvements brought about by the Clean Water Act, the United States still  
34 faces major water resource and pollution challenges, evidenced by the fact that—

35 (1) according to the most recent State data submitted to the  
36 Environmental Protection Agency—

37 (A) 53 percent of assessed rivers and streams do not meet 1 or more  
38 water quality standards, which are established to ensure waters are clean  
39 enough for specific uses like fishing and swimming;

40 (B) 71 percent of assessed lakes, reservoirs, and ponds are impaired;

- 1 (C) 80 percent of assessed bays and estuaries are impaired; and
- 2 (D) 72 percent of assessed coastal shoreline waters are impaired; and
- 3 (2) the Centers for Disease Control and Prevention published a report
- 4 stating that the increasing frequency of harmful algal blooms is associated
- 5 with increasing temperatures and levels of nutrients in waters of the
- 6 United States;

7 Whereas the 2017 Infrastructure Report Card of the American Society of Civil Engineers gave  
8 the wastewater infrastructure of the United States a grade of D+;

9 Whereas the most recent Clean Watersheds Needs Survey report to Congress identified not less  
10 than \$271,000,000,000 worth of capital needs for wastewater, storm water, and other clean  
11 water infrastructure;

12 Whereas the condition of the waters of the United States consistently ranks as one of the most  
13 acute environmental worries of individuals in the United States, with 80 percent of  
14 respondents in a March 2019 Gallup Poll indicating that they worry a great deal or a fair  
15 amount about the pollution of rivers, lakes, and reservoirs;

16 Whereas the United States Commission on Civil Rights recommended further study and analysis  
17 of Federal laws, including the Clean Water Act, to analyze gaps in civil rights protections  
18 and found that the “EPA’s definition of environmental justice recognizes environmental  
19 justice as a civil right, fair treatment and meaningful involvement of all people regardless of  
20 race, color, national origin, or income with respect to the development, implementation, and  
21 enforcement of environmental laws, regulations and policies”;

22 Whereas the United States Geological Survey conducted limited monitoring of 17 perfluoroalkyl  
23 and polyfluoroalkyl substances (referred to in this preamble as “PFAS”) in source and  
24 treated public water supplies from 25 drinking water facilities and found PFAS in all source  
25 water and public water supply samples collected;

26 Whereas a study led by Harvard University researchers found that the drinking water supplies for  
27 not less than 6,000,000 individuals in the United States exceed the health advisory of the  
28 Environmental Protection Agency for 2 PFAS, perfluorooctanoic acid (commonly referred  
29 to as “PFOA”) and perfluorooctane sulfonic acid (commonly referred to as “PFOS”), and  
30 more recent information indicates that more comprehensive monitoring would find that the  
31 drinking water of many times more than 6,000,000 individuals in the United States contains  
32 PFAS at levels that pose significant health hazards;

33 Whereas the Environmental Protection Agency has initiated numerous administrative actions that  
34 collectively would eviscerate the protections of the Clean Water Act and other safeguards  
35 for clean water, including—

36 (1) repealing science-based protections for streams, wetlands, and other  
37 waters and the exclusion of millions of miles of streams and tens of  
38 millions of acres of wetlands from the pollution control programs of the  
39 Clean Water Act;

40 (2) easing restrictions on wastewater plants, authorizing the plants to  
41 release partially treated sewage during rainstorms;

1 (3) refusing to develop regulations mandated by the Clean Water Act  
2 aimed at avoiding and minimizing spills of hazardous substances;

3 (4) weakening rules relating to the siting, operating, monitoring, and  
4 closing of pits where coal ash and other coal combustion waste is dumped;

5 (5) exempting polluters who harm waterways from the penalties of the  
6 Clean Water Act if their discharge first travels through groundwater from  
7 the discharge permitting program of the Clean Water Act;

8 (6) restricting the authority of experts from the Environmental  
9 Protection Agency under the Clean Water Act to stop dumping projects  
10 that cause unacceptable harms to water bodies;

11 (7) delaying and weakening toxic pollution discharge limits for power  
12 plants; and

13 (8) curtailing the rights of States and Tribal nations under the Clean  
14 Water Act to review federally-permitted projects and impose conditions  
15 on or reject a project, as appropriate, to prevent harm to their waterways;

16 Whereas the United States remains far from achieving the objective of the Clean Water Act by  
17 putting critical resources that provide enormous value to the United States at risk; and

18 Whereas the proposed actions of the Environmental Protection Agency would substantially  
19 worsen the risk to critical resources: Now, therefore, be it

20 Resolved, That the Senate encourages the Administrator of the Environmental Protection  
21 Agency to—

22 (1) maintain and strengthen, rather than attack, requirements that keep waterways of the  
23 United States clean;

24 (2) end any ongoing administrative actions that weaken—

25 (A) existing regulations that were promulgated under the Federal Water Pollution  
26 Control Act (33 U.S.C. 1251 et seq.); and

27 (B) other requirements protecting the waters of the United States; and

28 (3) initiate actions to reverse any administrative actions that have already been completed  
29 that weaken the implementation by the Federal Government of—

30 (A) the Federal Water Pollution Control Act (33 U.S.C. 1251 et seq.); and

31 (B) other requirements that protect the waters of the United States.